

UK Autumn Budget: "Invest, invest, invest"

A new fiscal regime for the UK

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FLASH NOTE

SUMMARY

- In her 2024 Autumn Budget, Chancellor Reeves revealed significant changes to UK fiscal policy, including a boost in spending, taxes and borrowing, aimed at "fixing the foundations" of the country.
- Total spending is expected to rise by approximately £70 billion, with two-thirds allocated to day-to-day expenditures. The tax increases, amounting to approximately £40 billion, will primarily come from a rise in employer National Insurance Contributions and capital gains taxes.
- The budget introduced a new fiscal framework with the goal of balancing the current budget deficit by 2029-30, potentially achieving this as early as 2027-28. Additionally, it aims to reduce the debt-to-GDP ratio by 2029-30. An alternate debt measure, compared to the 2024 Spring Budget, has been adopted, allowing for greater borrowing capacity for capital spending.
- The front-loaded fiscal loosening is expected to boost GDP in 2025-26 due to increased demand, posing an upside risk to inflation and potentially challenging the Bank of England's rate-cutting cycle. However, fiscal tightening is expected to prevail in the medium-term. In combination with higher gilt yields and a potential boost for growth, this leaves sterling poised for further gains once post-budget volatility abates.

A "NO RETURN TO AUSTERITY"

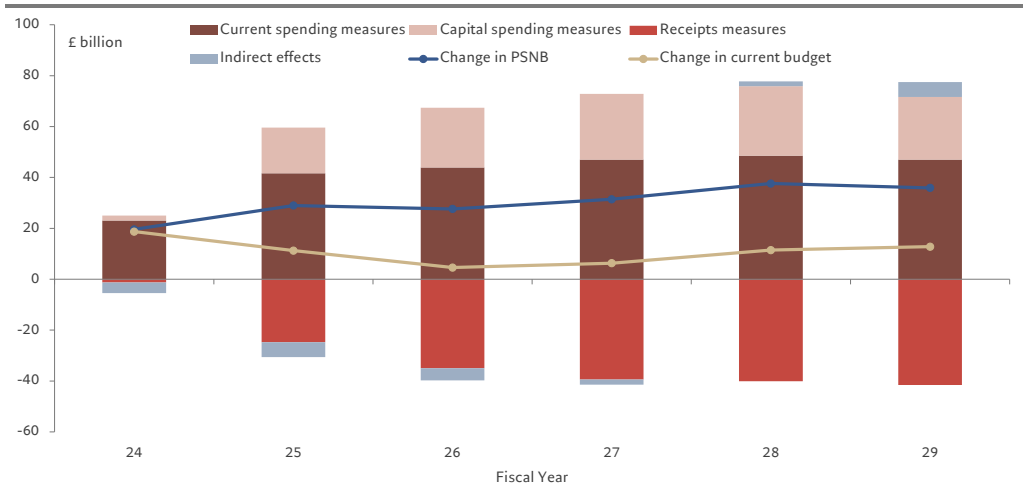
On October 30th, the UK Chancellor of the Exchequer, Rachel Reeves, unveiled her highly anticipated Autumn Budget, marking a significant shift in the nation's fiscal policy. The announcements of substantial tax hikes, coupled with a notable increase in spending and borrowing, aim to address the country's economic challenges, stimulate growth, and invest in critical infrastructure. Reeves' strategy reflects a bold

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commitment to fiscal responsibility with the need for more public investment, setting the stage for a transformative period in the UK's economic landscape.

The budget unveiled a series of tax hikes totalling £41.5 billion to help address the projected rise in spending, which is expected to increase by £71.6 billion in 2029-30. This increase includes £21.6 billion allocated for capital spending and £48.8 billion for day-to-day spending. A significant portion of this surge is attributed to the £22 billion fiscal shortfall announced during the summer, as well as the need to finance underfunded public services following a one-year spending review. To boost tax revenues, the budget includes a 1.2 percentage point increase in employer National Insurance Contributions (NIC), bringing the rate to 15%. Additionally, changes to inheritance taxes and a rise in capital gains taxes—from 10% to 18% for lower rates and from 20% to 24% for higher rates—were announced. The budget also confirmed the tax policy decisions made during the elections, including the abolition of non-dom status.

Chart 1: impact of measures on public sector net debt PSNB and current deficit (OBR projections – Autumn Budget 2024)

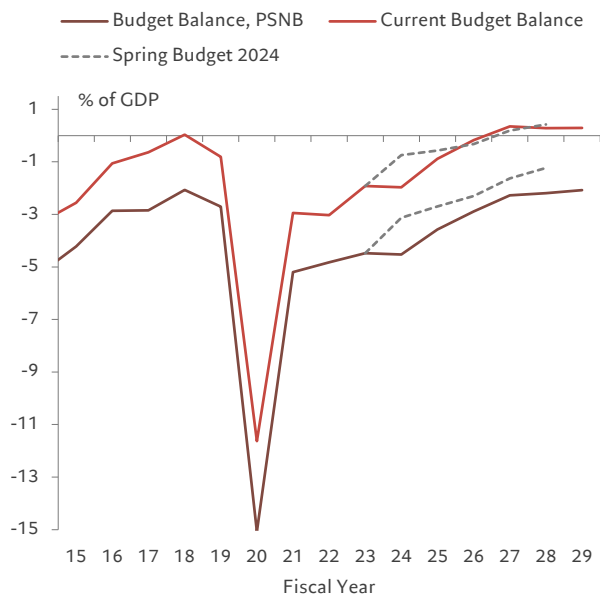


Source: Pictet Wealth Management, OBR, as of 30.10.2024

The fiscal framework saw significant revisions in this budget as Rachel Reeves introduced new fiscal targets. The first objective is to achieve a balanced current budget deficit by 2029-30 and then maintain this balance on a three-year rolling basis. Projections from the Office for Budget Responsibility (OBR) suggest that this target could be achieved as early as 2027-28. Additionally, the second goal is to ensure that the debt-to-GDP ratio declines in the final year of the forecast, followed by sustaining this balance on a three-year rolling basis. Unlike the previous government, which used public sector net debt (PSND) excluding the Bank of England's balance sheet as its debt measure—thereby limiting additional borrowing—the new government has adopted public sector net financial liabilities (PSNFL) as its metric. This change provides greater flexibility for borrowing as it accounts for illiquid public sector assets. Overall, the decisions outlined by Chancellor Reeves indicate a substantial fiscal loosening in 2024-25 relative to the 2024 Spring Budget, followed by a notable acceleration in fiscal tightening in the subsequent years.

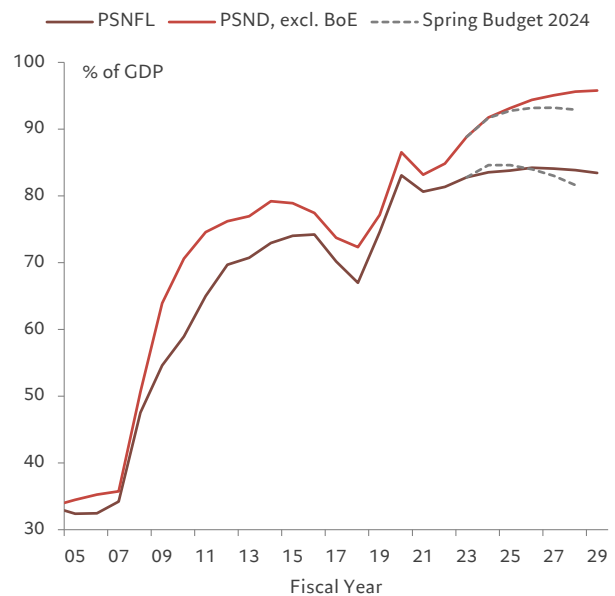
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Chart 2: budget balance (OBR projections – Autumn Budget 2024)



Source: Pictet Wealth Management, OBR, as of 30.10.2024

Chart 3: government balance sheet measures (OBR projections – Autumn Budget 2024)



Source: Pictet Wealth Management, OBR, as of 30.10.2024

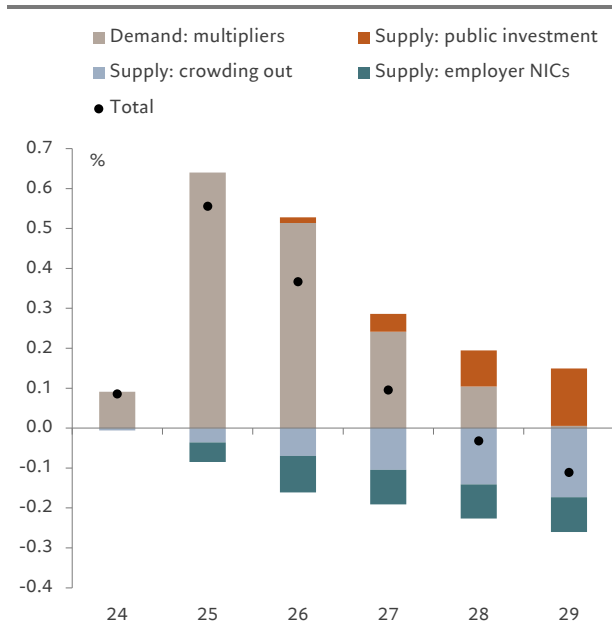
MACROECONOMIC IMPLICATIONS

By effectively front-loading fiscal loosening, the OBR anticipates that the impact on demand will boost real GDP by 0.6% in 2025-26, presenting an upside risk to growth. However, this demand effect is likely to diminish in subsequent years due to higher interest rates, as projected by the OBR. Additionally, the rise in employer National Insurance Contributions (NICs) could negatively impact growth by reducing labour supply and demand, as well as work incentives. Public investments, which typically have long implementation lags, are expected to take time before contributing positively to growth. Overall, this budget may also pose an upside risk to our medium-term inflation forecast due to potential demand pressures as the output gap is expected to be higher than in the previous Spring Budget, before converging to zero. While we remain confident that the BoE could cut its policy rate by 25 basis points in both November and December, bringing the rate to 4.5% by year-end, this budget may challenge the BoE's rate-cutting cycle in the medium term.

Notwithstanding the short-term boost to growth, inflation and the increase in net borrowing, fiscal policy is expected to remain on a tightening trajectory as the budget deficit is projected to decline over the medium term. This budget effectively marks a departure from a decade of significant austerity by front-loading fiscal loosening, although fiscal consolidation is expected to prevail in the subsequent years.

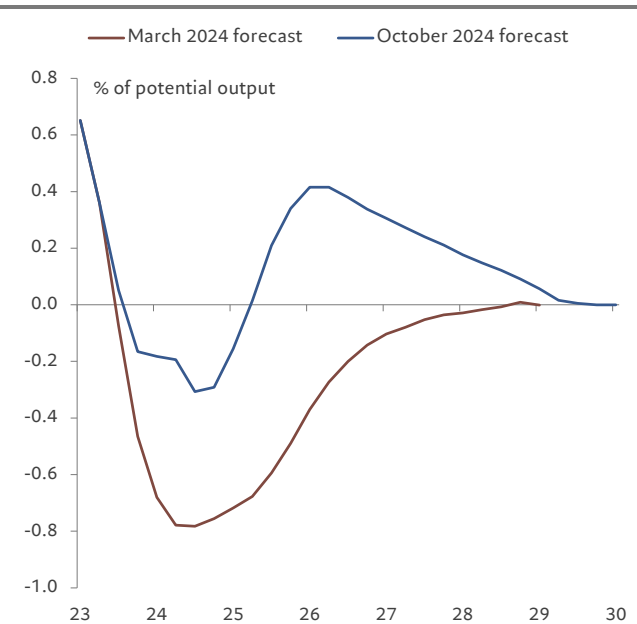
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Chart 4: policy impacts on real GDP (OBR projections – Autumn Budget 2024)



Source: Pictet Wealth Management, OBR, as of 30.10.2024

Chart 5: output gap (OBR projections – Autumn Budget 2024)



Source: Pictet Wealth Management, OBR, as of 30.10.2024

MARKET IMPLICATIONS

Despite a steady drip feed of information ahead of the budget release, the eventual announcement caused discomfort in markets. Expectations for the BoE’s easing cycle continued to be reined in and now price in only 90bps worth of cuts by September 2025, a significant shift from the over 130 bps priced in two weeks earlier. Similarly, the increased borrowing requirement and fears of steady fiscal expansion have boosted both 10year and 30year gilt yields by some 20bps on the day, lifting them to their highest level in almost a year (itself a 20-year high).

Sterling had strengthened against the euro in the run-up of the budget release but sold off on the announcement. By contrast, GBPUSD had weakened going into the announcement – mostly as a result of idiosyncratic dollar strengthening – and fell before rebounding, leaving altogether little impact.

The further outlook after this hurdle has been cleared will hinge on how the outlook for rates unfolds. Markets view the BoE as less likely to ease aggressively than just weeks earlier. Despite a pledge to massively increase spending, Chancellor Reeves managed to avoid the tumultuous market reaction that plagued Lizz Truss’s government. But gilt yields could still drift higher as increased borrowing meets the market. At the same time, the potential boost to growth should be pound-positive. As such, we regard Sterling as being poised for further gains once post-budget volatility abates.

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